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# Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

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In the Matter of	`	FEDERAL COMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY
in the Matter of	)	
Datition of WouldCome In December	,	
Petition of WorldCom, Inc., Pursuant	)	
to Section 252(e)(5) of the	)	
Communications Act for Expedited	)	
Preemption of the Jurisdiction of the	)	CC Docket No. 00-218
Virginia State Corporation Commission	)	
Regarding Interconnection Disputes	)	
with Verizon-Virginia, Inc., and for	)	
Expedited Arbitration	)	

## REBUTTAL TESTIMONY OF CHUCK GOLDFARB, ALAN BUZACOTT, AND ROY LATHROP

(Issues III-8, IV-14, IV-15, IV-18, IV-19, IV-21, IV-23, IV-29, VI-1(E), VI-1(J), VI-1(T), VI-3(B))

September 5, 2001

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1		INTRODUCTION
2	Q.	Who are the members of the witness panel sponsoring this testimony?
3	A.	The members of this Panel are Chuck Goldfarb, Alan Buzacott and Roy Lathrop
4		
5	Q.	Are you the same Chuck Goldfarb, Alan Buzacott and Roy Lathrop that
6	filed	direct testimony on these issues on August 31, 2001 in this proceeding?
7	A.	Yes.
8		
9	Q.	What is the purpose of this testimony?
10	A.	The purpose of this testimony is to present WorldCom, Inc.'s ("WorldCom")
11	rebut	tal testimony on the following issues: III-8 (connectivity at technically feasible
12	point	s), IV-14 (incorporating provisions of UNE Remand, Advanced Services, and Line
13	Shari	ing Orders), IV-15 (UNE features, functions and capabilities), IV-18 (multiplexing)
14	IV-1	9 (NID), IV-21 (unbundled dedicated transport), IV-23 (call related databases), IV-
15	29 (i	nside wire), and Supplemental issues VI-1 (E) (UNE restrictions/Changes in
16	appli	cable law), VI-1(J) (non-251 services), VI-1(T) (Verizon's network upgrades), and
17	VI-3	(B) (technical standards and specifications).
18		
19		Issue III-8
20		(Connectivity at Technically Feasible Points)
21	Q.	What is WorldCom's position on this issue?
22	A.	WorldCom believes that the Interconnection Agreement should contain a
23	provi	sion specifying that for each network element and combinations (including UNE-P

1	and loop/transport combinations), Verizon shall provide connectivity at any technically	
2	feasible point, not limited to points at which WorldCom collocates on Verizon's	
3	premises. It is important to include this provision in the Interconnection Agreement to	
4	prevent Verizon from imposing unreasonable restrictions, such as a collocation	
5	requirement, on access to unbundled network elements. Indeed, Verizon's proposed	
6	contract would require collocation any time two elements are combined, in violation of	
7	Federal Communications Commission ("FCC") rules. See Verizon's Propose & Contract	
8	at § 1.7.	
9		
10	Q. What is the status of this issue?	
11	A. In its Direct Testimony filed August 17, 2001, Verizon stated that this issue is still	
12	"under consideration," but did not file any substantive testimony to which we could	
13	respond. On Friday, August 31, 2001, Verizon submitted direct testimony on this and	
14	other issues. If the Commission accepts this late-filed testimony, we will provide rebuttal	
15	testimony on a schedule determined by the Commission.	
16		
17	Issue IV-14	
18	(Incorporating the Provisions of the UNE Remand,	
19	Advanced Services, and Line Sharing Orders)	
20	Q. What is WorldCom's position on this issue?	
21	A. WorldCom proposes to reflect in the new Interconnection Agreement the changes	
22	in law set forth in FCC Orders in the UNE Remand, Advanced Services and Line Sharing	

Verizon VA's Direct Testimony on Mediation Issues, Unbundled Network Elements, Margaret Detch, et al, August 17, 2001 at page 18.

1 proceedings. WorldCom believes that including existing requirements consistent with 2 the FCC's decisions in the Interconnection Agreement will minimize the prospect of 3 disputes regarding WorldCom's rights and Verizon's obligations. Verizon has provided 4 no explanation of why including changes in law consistent with these FCC proceedings is 5 not acceptable. Specifically, Verizon does not assert that WorldCom misstates the 6 requirements of the FCC Orders. 7 8 Q. What is the status of this issue? 9 A. Verizon did not address this issue in its Direct Testimony on mediated issues filed 10 August 17, 2001 and thus we are unable to provide rebuttal. During the mediation 11 sessions, Verizon agreed to review the language WorldCom proposed in its letter to the 12 FCC of July 19, 2001 (in particular, the contract terms regarding Line Sharing and Line 13 Splitting). At the time this testimony was written, Verizon had not replied to WorldCom 14 regarding this issue. We recommend the Commission adopt WorldCom's proposed 15 language. 16 17 **Issue IV-15** 18 (UNE Features, Functions and Capabilities) 19 Q. What is WorldCom's position on this issue? 20 A. WorldCom believes the Interconnection Agreement should include a provision 21 addressing Verizon's obligation to provide unbundled network elements, including all the 22 features, functions, and capabilities, the provision of which is technically feasible, as this 23 is a fundamental obligation imposed on ILECs. WorldCom's proposed language sets

1 forth the manner in which Verizon shall provide UNEs to avoid ambiguity that may later 2 lead to litigation and delayed access to UNEs to which WorldCom is entitled. Verizon's 3 proposed language would limit availability of elements to those identified in any Verizon 4 tariff, without regard to the provisions of the Interconnection Agreement, which is 5 unreasonable. 6 7 Q. What is the status of this issue? 8 Verizon did not address this issue in its Direct Testimony on mediated issues filed A. 9 August 17, 2001 and thus we are unable to provide rebuttal. Although Verizon listed this 10 issue in its response to Issue VI-1(E), it did not address the substance of this issue. We 11 recommend the Commission adopt WorldCom's proposed language. 12 13 Issue IV-18 14 (Multiplexing) 15 Q. What is WorldCom's position on this issue? 16 WorldCom believes that the Interconnection Agreement should make clear that A. 17 multiplexing/concentrating equipment is a feature and function of both unbundled local 18 transport and unbundled loops, and as such WorldCom is entitled to access to this 19 functionality 47 C.F.R. § 51.319(a)(1) (the loop includes attached electronics) and 47 20 C.F.R. § 51.319(d)(1)(A) (unbundled transport includes all technically feasible capacity-21 related services).

#### Q. What is the status of this issue?

- 2 A. In its Direct Testimony filed August 17, 2001, Verizon stated that this issue is still
- 3 under consideration, but did not file any substantive testimony to which we could
- 4 respond.<sup>2</sup> On Friday, August 31, 2001, Verizon submitted direct testimony on this and
- 5 other issues. If the Commission accepts this late-filed testimony, we will provide rebuttal
- 6 testimony on a schedule determined by the Commission.

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8 Issue IV-19

(Network Interface Device)

#### 10 Q. What is WorldCom's position on this issue?

- 11 A. WorldCom believes that the Interconnection Agreement should contain detailed
- terms specifying the means of access to, and technical and interface requirements for, the
- 13 network interface device because including such language will eliminate ambiguity and
- minimize future disputes as to the rights and obligations of the Parties. Verizon has
- failed to demonstrate that the existing language (which was negotiated and agreed to by
- 16 Verizon and WorldCom and included in the current contract approved by the Virginia
- 17 State Corporation Commission) is unreasonable and has identified no reason to change
- 18 the existing language.

19

20

#### Q. What is the status of this issue?

- 21 A. In its Direct Testimony filed August 17, 2001, Verizon stated that this issue is still
- 22 under consideration, but did not file any substantive testimony to which we could

<sup>&</sup>lt;sup>2</sup> Verizon VA's Direct Testimony on Mediation Issues, Unbundled Network Elements, Margaret Detch, et al, August 17, 2001 at page 18.

- 1 respond.<sup>3</sup> On Friday, August 31, 2001, Verizon submitted direct testimony on this and
- 2 other issues. If the Commission accepts this late-filed testimony, we will provide rebuttal
- 3 testimony on a schedule determined by the Commission. During the mediation sessions,
- 4 Verizon agreed to consider the language proposed by WorldCom on August 9, 2001.

6 Issue IV-21

7 (Unbundled Dedicated Transport)

- 8 Q. What is WorldCom's position on this issue?
- 9 A. WorldCom believes that the Interconnection Agreement should include detailed
- provisions regarding the availability and definition of unbundled dedicated transport.

11

- Q. What is the status of this issue?
- 13 A. WorldCom and Verizon agree that dedicated transport is an UNE that Verizon
- must make available. For the most part, Verizon has accepted WorldCom's contract
- language, which is derived from the existing contract language. During the mediation
- sessions, WorldCom and Verizon agreed to the language in WorldCom Sections 9 and 10
- that appears below, with the following exceptions: whether Verizon will provide OCn
- dedicated transport on an OCn system, whether WorldCom may use dedicated transport
- in conjunction with facilities purchased out of special construction-priced tariffs to
- provide physical redundancy (provision 10.2.2); whether WorldCom may order
- 21 multiplexing as a feature or function of dedicated transport (provision in 10.2.4); and

<sup>&</sup>lt;sup>3</sup> Verizon VA's Direct Testimony on Mediation Issues, Unbundled Network Elements, Margaret Detch, et al, August 17, 2001 at page 18.

1	whether WorldCom may order digital cross connects (DCS) as a feature or function of
2	dedicated transport (provisions 10.3-10.3.2.11).
3	Section 9. Shared Transport
5	9.1 <b>Definition</b>
6	
7	9.1.1 Shared Transport means the Verizon-provided transmission facilities
8	shared by more than one carrier, including Verizon, between end office
9	switches and Verizon tandem switches, and between tandem switches in
10	Verizon's network. Shared Transport consists of Verizon inter-office
11	transport facilities and is distinct and separate from Local Switching.
12	Shared Transport is not available without the purchase of Local Switching.
13	
14	9.2 Technical Requirements
15	
16	9.2.1 Verizon shall be responsible for the engineering, provisioning, and
17	maintenance of the underlying equipment and facilities that are used to
18	provide Shared Transport.
19	•
20	9.2.2 Pursuant to 47 CFR 51.319(d)(iii), Verizon shall provide MCIm
21	with use of all Technically Feasible transmission facilities, features,
22	functions, and capabilities of Shared Transport that MCIm could use in the
23	provision of telecommunications services.
24	
25	Section 10. Dedicated Transport
26	
27	10.1 <b>Definition</b>
28	
29	10.1.1 Subject to the change of law provisions of this Agreement, and
30	pursuant to 47 CFR 51.319(d)(1)(i), "Dedicated Transport" means the
31	Verizon transmission facilities, including all Technically Feasible
32	capacity-related services including, but not limited to, DS1, DS3 and OCn
33	levels, where facilities are currently available in Verizon's network,
34	dedicated to a particular customer or carrier, that provide
35	telecommunications between wire centers owned by Verizon or requesting
36	telecommunications carriers, or between switches owned by Verizon or
37	requesting telecommunications carriers.
38	
39	10.1.2 Verizon shall offer unbundled and Non-Discriminatory access to
40	Dedicated Transport.
41	
42	10.1.3 When Dedicated Transport is provided as a circuit, Verizon shall
43	be responsible for the engineering, provisioning, and maintenance of the
44	underlying equipment and facilities that are used to provide Dedicated

1	Transport, and shall engage in such activities at Non-Discriminatory
2	Basis.
3	
4	10.1.4 Subject to the change of law provisions in this Agreement, and
5	pursuant to 47 CFR 51.319 (d)(2)(ii), Verizon shall provide MCIm with
6	use of all Technically Feasible transmission facilities, features, functions,
7	and capabilities of Dedicated Transport that MCIm could use in the
8	provision of telecommunications services.
9	
10	10.1.4.1 Subject to the change of law provisions in this
11	Agreement, and pursuant to 47 CFR 51.319(d)(2)(i), Verizon shall
12	provide MCIm exclusive use of Dedicated Transport facilities,
13	features, functions, and capabilities.
14	
15	10.1.4.2 Subject to the change of law provisions in this
16	Agreement, and pursuant to 47 CFR 51.319(d)(2)(iii), Verizon
17	shall permit, to the extent Technically Feasible, MCIm to connect
18	Dedicated Transport to equipment designated by MCIm, including
19	but not limited to, MCIm's collocated facilities.
20	out not mined to the bonovated tasking
21	10.2 Technical Requirements
22	
23	This Section sets forth technical requirements for all Dedicated Transport.
24	This South Sets Total Common Total Set and Set
25	10.2.1 Dedicated Transport shall provide MCIm the same
26	survivability/redundancy that Verizon provides itself on a particular route.
27	
28	10.2.2 MCIm may request that Verizon provide additional physical
29	diversity. Verizon will provide such physical diversity where it is
30	available, at Verizon's prevailing additional charge, if any. If physical
31	diversity is not reasonably available in response to MCIm's request, then
32	MCIm may order such additional physical diversity by submitting a
33	request for special construction.
34	
35	10.2.3 Dedicated Transport shall include DSX terminations at one or both
36	ends, as applicable, in Verizon's Central Office location.
37	
38	10.2.4 Verizon shall offer DCS and multiplexing, both together with, and
39	separately from Dedicated Transport.
40	
41	10.3 Digital Cross Connect System (DCS). At a minimum, Verizon shall
42	permit MCIm, to the extent Technically Feasible, to obtain the functionality
43	provided by Verizon's DCS in the same manner that Verizon provides such
44	functionality to interexchange carriers.
45	

1	10.3.1 <b>Definition.</b> DCS is a device which provides electronic cross-
2	connection of digital signal level 0 (DS0) or higher transmission bit rate
3	digital channels within physical interface facilities. Types of DCSs
4	include, but are not limited to, DCS 1/0s, where the nomenclature 1/0
5	denotes interfaces typically at the DS1 rate or greater with cross-
6	connection typically at the DS0 rate.
7	<u></u>
8	10.3.2 DCS Technical Requirements
9	10.5.2 Des Termieur Requirements
10	10.3.2.1 DCS shall provide cross-connection of the channels
11	designated by MCIm, either through service orders or by using
12	Verizon's Intellimux capabilities.
13	verizon s intermital capabilities.
14	10.3.2.2 Verizon shall continue to administer and maintain DCS,
15	including updates to the control software to current available
16	releases, at Parity.
17	releases, at I arrey.
18	10.3.2.3 Verizon shall provide various types of Digital Cross-
19	Connect Systems including:
20	Connect Systems merading.
	10.3.2.3.1 DS0 cross-connects (typically termed DCS 1/0).
21	10.3.2.3.1 D30 closs-connects (typically termed Des 170).
21 22 23 24 25 26	10.3.2.3.2 Additional DCS types shall be requested in
23 24	
24 25	accordance with the BFR process set forth in Section [6] of
23 36	Part A of this Agreement.
20 27	10.2.2.4. Thurst Navigan's Intelligence complishing
27	10.3.2.4 Through Verizon's Intellimux service capabilities,
28	Verizon shall provide immediate and continuous configuration and
29	reconfiguration of the channels between the physical interfaces
30	(i.e., Verizon shall establish the processes to implement cross-
31	connects on demand, or permit MCIm control of such
32	configurations and reconfigurations).
33	10.2.2.5 The seal Westman's Latellians associate annihilities
34	10.3.2.5 Through Verizon's Intellimux service capabilities,
35	Verizon shall provide scheduled configuration and reconfiguration
36 37	of the channels between the physical interfaces (i.e., Verizon shall
3 /	establish the processes to implement cross-connects on the
38	schedule designated by MCIm, or permit MCIm to control such
39	configurations and reconfigurations).
40	
<b>41</b>	10.3.2.6 DCS shall continuously monitor protected circuit packs
12 13 14 15	and redundant common equipment at Parity.
13	
14	10.3.2.7 DCS shall automatically switch to a protection circuit
	pack on detection of a failure or degradation of normal operation at
16	Parity.

_			
1			
2	10.3.2.8 The equipment used to provide DCS shall be equipped		
3	with a redundant power supply or a battery back-up at Parity.		
4			
5	10.2.2.0 Varizon shall make evailable for DCCs bandling MCI.		
	10.3.2.9 Verizon shall make available for DCSs handling MCIm		
6	services, spare facilities, and equipment at Parity, necessary for		
7	provisioning repairs.		
8			
9	10.3.2.10 Through Verizon's Intellimux service capabilities, at		
10	MCIm's option, Verizon shall provide MCIm currently available		
11	performance monitoring and alarm data.		
	performance monitoring and ararm data.		
12	10.2.2.1.1.2.2.2.1.1.1.1.1.1.1.1.1.2.2.2.1		
13	10.3.2.11 At MCIm's option, Verizon shall provide MCIm with		
14	the ability to initiate tests on DCS equipment. This will require		
15	MCIm to provide additional facilities from the DCS, back to		
16	MCIm's test center. The DCS can then be used to connect		
17	MCIm's test center ports to other MCIm circuits.		
18			
19	10.3.2.12 Where available, DCS shall provide multipoint bridging		
20			
	of multiple channels to other DCSs. MCIm may designate		
21	multipoint bridging to be one-way broadcast from a single master		
22	to multiple tributaries, or two-way broadcast between a single		
23	master and multiple tributaries.		
24			
25	10.3.2.13 DCS shall multiplex lower speed channels onto a higher		
26	speed interface and demultiplex higher speed channels onto lower		
27	speed interfaces as designated by MCIm.		
28	speed interfaces as designated by Merin.		
20			
29	In addition, Verizon was to check on why OC-48 is not available where Verizon		
00			
30	deploys OC-48 (provision 10.1.1) and to review the following definition of Non-		
31	Discriminatory Basis. Verizon had not replied to WorldCom regarding these issues at the		
32	time this testimony was written.		
33	NON-DISCRIMINATORY" or "NON-DISCRIMINATORY BASIS" means		
34	(i) in the context of Network Elements, non-discriminatory as defined by the		
35	FCC; and (ii) in all other contexts, that the Party shall perform the obligation or		
36	provide the service in question on a non-discriminatory basis for all other		
30 37			
	Telecommunications Carriers (including, but not limited to, itself, its Subsidiaries		
38	or Affiliates, or any third party) and its customers, as required by Section 202(a)		
39	of the Act, and/or Section 251 of the Act, as applicable.		
40			

### Q. Verizon claims that it does not have to undertake special construction in

2 order to provide WorldCom physical diversity. Do you agree?

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- 3 A. No. Verizon objects to the provision in Section 10.2.2 of WorldCom's proposed
- 4 interconnection agreement that states that "if physical diversity is not reasonably
- 5 available in response to MCIm's request, then MCIm may order such additional physical
- 6 diversity by submitting a request for special construction." Verizon argues that this
- 7 provision is contrary to the Eighth Circuit's ruling that a CLEC has "access only to an
- 8 incumbent LEC's existing network -- not to a yet unbuilt superior one."<sup>4</sup>

Verizon misunderstands Section 10.2.2 of WorldCom's proposed interconnection agreement. The reference to "special construction" in that section is to services offered pursuant to the special construction provisions of Verizon's interstate and intrastate tariffs, and thus does not implicate the vacated "superior quality" rules or any other unbundled element-related rules. The interconnection agreement language proposed by WorldCom simply reaffirms that, in those instances where physical diversity is not reasonably available, Verizon's interstate and intrastate tariffs entitle WorldCom to order such diversity by submitting a request for special construction. The Commission has never suggested that an ILEC may refuse to allow CLECs to make use of both UNEs and tariffed services together, except in the limited case of EELs, for reasons unrelated to any implicated here. There is no legitimate reason for Verizon to deny to WorldCom what Verizon provides to its retail customers (through its special construction tariff), and

<sup>&</sup>lt;sup>4</sup> Verizon Direct Testimony at 7 (citing <u>Iowa Utilities Bd.</u>, 120 F.3d 813).

<sup>&</sup>lt;sup>5</sup> See, e.g., Verizon Telephone Companies Tariff FCC No. 6.

- 1 Verizon's refusal to provide the ability for WorldCom to offer physical diversity to its
- 2 customers is simple discrimination.

- 4 Q. In its direct testimony, Verizon contends that it is under no obligation to
- 5 provide multiplexing as a feature or function of dedicated transport to WorldCom.
- 6 Do you agree?
- 7 A. No. Verizon claims that WorldCom would be permitted to request multiplexing
- 8 only if multiplexing were first designated as an unbundled element in its own right.
- 9 Verizon claims further that, even if multiplexing were designated as an unbundled
- element, a transport circuit that included multiplexing would "run afoul of the Eighth
- 11 Circuit ruling prohibiting the ordering of new combinations."
- 12 Contrary to Verizon's suggestion, the absence of multiplexing from the
- 13 Commission's list of unbundled elements does not absolve Verizon of its obligation to
- provide multiplexing functionality to requesting carriers. The ILECs' obligation to
- provide multiplexing stems from the requirement that they provide all "features,
- 16 functions, and capabilities" of both the loop and transport elements. In the case of the
- loop element, such features, functions, and capabilities include "attached electronics,
- including multiplexing equipment used to derive the loop transmission capacity."8
- 19 Similarly, the definition of the transport element includes all technically feasible
- 20 capacity-related services, including those provided by electronics that are necessary

<sup>&</sup>lt;sup>6</sup> Verizon Direct Testimony at 6.

<sup>&</sup>lt;sup>7</sup> 47 C.F.R. §§ 51.319(a)(1); 51.319(d)(2)(ii).

<sup>&</sup>lt;sup>8</sup> UNE Remand Order ¶ 175.

- 1 components of the functionality of capacity-related services. <sup>9</sup> The UNE Remand Order
- 2 specifically cites the NEC RC-28D, a type of DS-3/DS-1 multiplexer, as an example of
- 3 the electronics that are encompassed within the definition of unbundled transport. 10

- 5 Q. Verizon makes the novel argument that Verizon need provide only
- 6 "multiplexing in the middle" that is invisible to the requesting carrier, i.e., that
- 7 Verizon is under no obligation to allow the requesting carrier to specify a particular
- 8 multiplexing configuration. Do you agree?
- 9 A. No, there is no merit to this claim. One of the "features, functions, and
- capabilities" of a loop or transport circuit is that its capacity may be "channelized," i.e.,
- subdivided into several lower-capacity circuits. For example, it is technically feasible to
- subdivide the capacity of a DS-3 circuit into several DS-1 and DS-0 channels.
- 13 Consequently, in order for Verizon to comply with its duty to provide requesting carriers
- with all of the features, functions, and capabilities of the loop or transport element, it
- must provide requesting carriers with the capability to configure channels within a loop
- or transport facility. For example, Verizon must allow a CLEC that has ordered DS-3
- unbundled transport to specify the multiplexing necessary to configure DS-1 and DS-0
- channels within that DS-3. Pursuant to the <u>UNE Remand Order</u>, the only form of
- technically feasible multiplexing that a requesting carrier may not specify is a Digital

<sup>&</sup>lt;sup>9</sup> <u>UNE Remand Order</u> ¶ 323.

<sup>&</sup>lt;sup>10</sup> <u>UNE Remand Order</u> ¶ 323 n. 637.

- 1 Subscriber Line Access Multiplexer (DSLAM), which the Commission deemed to be a
- 2 component of the packet switch network element. 11

- 4 Q. Verizon contends that it need not provide digital cross-connect functionality
- 5 because "the functionality of DCs is not something Verizon VA provides to
- 6 interexchange carriers on an unbundled basis." Do you agree?
- 7 A. No. Section 51.319(d)(2)(iv) of the Commission's rules states in the clearest
- 8 possible terms that an ILEC must permit requesting carriers to obtain the functionality
- 9 provided by the ILEC's digital cross-connect systems in the same manner that the ILEC
- provides such functionality to interexchange carriers. 13 Verizon acknowledges this rule
- in its Direct Testimony, but contends that it need not provide digital cross-connect
- 12 functionality because "the functionality of DCS is not something Verizon VA provides to
- interexchange carriers on an unbundled basis."<sup>14</sup>
- 14 Verizon's contention that it does not provide IXCs with access to digital cross-
- 15 connect systems is simply false. According to Verizon's Tariff FCC No. 1, IXCs may
- use Verizon's IntelliMux service to communicate instructions "to the digital cross-
- connect system(s) (DCSs) associated with the customer's services to effect . . .
- 18 reconfiguration." Notably, the AT&T ex parte letter cited in the Local Competition
- 19 Order's discussion of DCSs "available for the termination of interexchange traffic" gives

<sup>&</sup>lt;sup>11</sup> UNE Remand Order ¶ 175.

<sup>&</sup>lt;sup>12</sup> Verizon Direct Testimony at 6.

<sup>&</sup>lt;sup>13</sup> 47 C.F.R. § 51.319(d)(2)(iv).

<sup>&</sup>lt;sup>14</sup> Verizon Direct Testimony at 6.

<sup>&</sup>lt;sup>15</sup> Verizon Tariff FCC No. 1, Section 7.2.12 (B).

Bell Atlantic's IntelliMux service as an example of such a DCS. 16 Because Verizon 1 2 permits IXCs to use DCS functionality using IntelliMux, Section 51.319(d)(2)(iv) of the 3 Commission's rules requires Verizon to permit CLECs to use DCS functionality through 4 Verizon's IntelliMux capabilities. 5 6 **Issue IV-23** 7 (Call Related Databases) 8 Q. What is WorldCom's position on this issue? 9 A. WorldCom believes that the Interconnection Agreement should include detailed 10 provisions setting forth the availability of call related databases including, but not limited 11 to, LIDB, the Toll Free Number Database, number portability databases, 911 and E911 12 databases, and AIN databases. As explained in our Direct Testimony, WorldCom and 13 Verizon disagree in a critical way about the extent to which this language would permit 14 WorldCom to make use of call-related databases. 15 16 Q. What is the status of this issue? 17 A. During the mediation, Verizon agreed to the contract language proposed by 18 WorldCom concerning call-related databases except that Verizon also proposed to 19 impose a restriction on WorldCom's right to use the LIDB database. The contract 20 language that was agreed to is:

Local Competition Order ¶ 444 n.990 (citing letter from Bruce K. Cox, AT&T to William F. Caton, Acting Secretary FCC, July 18, 1996).

### Section 13. Call Related Databases and AIN

2	13.1 <b>Definition</b>
3	13.1.1 "Call Related Databases" are the Network Elements that provide
4	the functionality for storage of, and access to, information required to
5	route and complete a particular call. Call Related Databases include, but
6	are not limited to: LIDB, Toll Free Number Database, Calling Name
7	database, number portability databases, 911 and E911 databases, and AIN
8	databases.
9	
10	13.1.2 A Service Control Point (SCP) is a specific type of database
11	Network Element deployed in a Signaling System 7 (SS7) network that
12	executes service application logic in response to SS7 queries sent to it by a
13	switching system also connected to the SS7 network.
14	
15	13.2 Technical Requirements for Call Related Databases
16	
17	Requirements for Call Related Databases within this section address
18	storage of information, access to information (e.g., signaling protocols,
19	response times), and administration of information (e.g., provisioning,
20	administration, and maintenance). All Call Related Databases shall be
21	provided to MCIm in accordance with the following requirements, except
22	where such a requirement is superseded by specific requirements set forth
23	in Subsections [13.3] through [13.6]
24	
25	13.2.1 Verizon shall provide physical interconnection to SCPs through the
26	SS7 network and protocols, as specified in Section [12] of this
27 28	Attachment, with TCAP as the application layer protocol.
28 29	12.2.2. Varigan shall provide physical interconnection to detahases via
30	13.2.2 Verizon shall provide physical interconnection to databases via
31	existing interfaces and industry standard interfaces and protocols (e.g., 56 Kb TCP/IP).
32	KU 1C1/II ).
33	13.2.3 The reliability of interconnection options shall be consistent with
34	requirements for diversity and survivability as specified in Section [12] of
35	this Attachment (which applies to both SS7 and non-SS7 interfaces).
36	this retachment (which applies to both 557 and hon-557 interfaces).
37	13.2.4 Call Related Database functionality shall be available at Parity.
38	If, based on information available through the process set forth in
39	Section [3], MCIm believes the functionality is inadequate to meet its
40	needs, it may initiate a BFR.
41	needs, it may initiate a DI IC.
42	13.2.5 Verizon shall complete database transactions (i.e., add, modify,
43	delete) for MCIm subscriber records stored in Verizon databases at Parity.
44	and the substitute of the stored in verizon databases at I array.

1	13.2.6 Verizon shall provide database maintenance consistent with the
2	maintenance requirements as specified in this Agreement (e.g.,
3	notification of Verizon network affecting events, testing)
4	mestical of version not work unloaning overtice, testing)
5	13.2.7 Verizon shall provide billing and recording information to track
6	database usage consistent with connectivity billing and recording
7	requirements for Call Related Databases as specified in this Agreement
8	(e.g., recorded message format and content, timeliness of feed, data format
9	and transmission medium)
10	and transmission medium)
11	13.2.8 Verizon shall provide Call Related Databases in accordance with
12	the physical security requirements specified in this Agreement
13	the physical security requirements specified in this Agreement
14	13.2.9 Verizon shall provide Call Related Databases in accordance with
15	the logical security requirements specified in this Agreement
16	the logical security requirements specified in this Agreement
17	13.3 Line Information Database (LIDB)
18	13.3 Line intolliation Database (LIDD)
19	This Section [13.3] defines and sets forth additional requirements for the Line
20	Information Database. This Subsection 13.3 supplements the requirements of
21	Section [13.2] and [13.5]
22	Section [13.2] and [13.3]
23	13.3.1 <b>Definition.</b> LIDB is a transaction-oriented database accessible
24	
24 25	through CCS networks. It contains records associated with subscriber
	line numbers and special billing numbers (in accordance with the
26	requirements in the technical reference in GR-1158-CORE OSSGR,
27	Section 22.3). LIDB accepts queries from other Network Elements, or
28 29	MCIm's network, and provides appropriate responses. The query
	originator need not be the owner of LIDB data. LIDB queries include
30 31	functions such as screening billed numbers that provides the ability to accept collect or third number billing calls and validation of telephone line
	·
32	number based non- proprietary calling cards. The interface for the LIDB functionality is the interface between the Verizon CCS network and other
33 34	·
35	CCS networks. LIDB also interfaces to administrative systems. The
	administrative system interface provides Verizon work centers with an
36	interface to LIDB for functions such as provisioning, auditing of data,
37	access to LIDB measurements and reports.
38	12.2.2 To be lead to Day Survey of a
39	13.3.2 Technical Requirements
40	12.2.2.2.W. T. H. H. MOT V. T.
41	13.3.2.3 Verizon shall enable MCIm to store in Verizon's LIDB
42	any subscriber line number or special billing number record (in
43	accordance with the technical reference in GR-1158-CORE
44	OSSGR, Section 22.3), whether ported or not, regardless of the
45	number's NPA-NXX or NXX-0/IXX, in accordance with standard
46	industry practices.

13.3.2.4 Verizon shall perform the following LIDB functions (i.e., processing of the following query types as defined in the technical reference in GR-1158-CORE OSSGR, Section 22.3) for MCIm's subscriber records in LIDB

13.3.2.4.1 Billed number screening (provides information such

13.3.2.4.1 Billed number screening (provides information such as whether the billed number may accept collect or third number billing calls); and

#### 13.3.2.4.2 Calling card validation.

- 13.3.2.5 Verizon shall process MCIm's subscriber records in LIDB at least at Parity with Verizon subscriber records, with respect to other LIDB functions (as defined in the technical reference in GR-1158-CORE OSSGR, Section 22.3). Verizon shall indicate to MCIm what additional functions (if any) are performed by LIDB in Verizon's network
- 13.3.2.6 Within two (2) weeks after a request by MCIm, Verizon shall provide MCIm with a list of the subscriber data items which MCIm would have to provide in order to support billed number screening and calling card validation. The list shall indicate which data items are essential to LIDB function, and which are required only to support certain services. For each data item, the list shall show the data formats, the acceptable values of the data item and the meaning of those values
- 13.3.2.7 Verizon shall provide LIDB systems with rates of operating deficiencies at Parity. If, based on information available through the process set forth in Section [3], MCIm believes that the rate of deficiencies is inadequate to meet its needs, it may initiate a BFR.
- 13.3.2.8 Verizon shall provide MCIm with the capability to provision (e.g., to add, update, and delete) NPA-NXX and NXX-0/IXX group records, and line number and special billing number records, associated with MCIm subscribers, directly into Verizon's LIDB provisioning process
- 13.3.2.9 As directed by MCIm, in the event that end user subscribers change their local service provider, Verizon shall maintain subscriber data (for line numbers, card numbers, and for any other types of data maintained in LIDB), as mutually agreed by the Parties, so that such subscribers shall not experience any interruption of service, except for any interruption associated with

1 2	a LIDB-only service order transaction at Parity. MCIm shall submit LIDB updates on a timely basis
2 3	submit EIDD apaates on a timery basis
4	13.3.2.10 All additions and updates of MCIm data to the LIDB
5	shall be solely at the direction of MCIm. Verizon will process
6	orders from other CLECs or from Verizon for subscribers that
7	choose to migrate from MCIm to another provider
8	choose to migrate from Wellin to another provider
9	13.3.2.11 Verizon shall provide priority updates to LIDB for
10	MCIm data upon MCIm's request (e.g., to support fraud
11	protection) at Parity
12	protection) at Fairty
13	13.3.2.12 Verizon shall accept queries to LIDB associated with
14	MCIm subscriber records, and shall return responses in accordance
15	with the requirements of this Section [13]
16	with the requirements of this section [13]
17	13.4 Toll Free Number Database
18	1311 I OH I I OO I WHIMMON D WHIMMON
19	The "Toll Free Number Database" is an SCP that provides functionality
20	necessary for toll free (e.g., 800 and 888) number services by providing routing
21	information and additional features during call set-up in response to queries from
22	SSPs. This Section [13.4] supplements the requirements of Section [13.2] and
23	[13.5]. Verizon shall provide the Toll Free Number Database in accordance with
24	the following
25	
26	13.4.1 Technical Requirements
27	•
28	13.4.1.1 Verizon shall make the Verizon Toll Free Number
29	Database available for MCIm to query, from MCIm's designated
30	switch including Local Switching, with a toll-free number and
31	originating information
32	
33	13.4.1.2 The Toll Free Number Database shall return carrier
34	identification and, where applicable, the queried toll free number,
35	translated numbers and instructions as it would in response to a
36	query from a Verizon switch
37	
38	13.4.2 Interface Requirements
39	
40	The signaling interface between the MCIm or other local switch and the
41	Toll Free Number Database shall use the TCAP protocol, together with the
42	signaling network interface.
43	
44	13.5 Advanced Intelligent Network (AIN) Access, Service Creation
45	Environment and Service Management System (SCE/SMS) Advanced
46	Intelligent Network Access

1 2 13.5.1 Verizon shall provide access to any and all non-proprietary 3 Verizon service applications resident in Verizon's SCP. Verizon shall 4 identify to MCIm any such proprietary services, and identify the basis for 5 such designation. Such access may be from MCIm's switch or Verizon's 6 unbundled local switch 7 8 13.5.2 SCE/SMS AIN access shall provide MCIm the ability to create 9 service applications in the Verizon SCE and deploy those applications via 10 the Verizon SMS to the Verizon SCP using the same processes Verizon 11 uses to deploy its own AIN-based services. This interconnection 12 arrangement shall provide MCIm access to the Verizon development 13 environment in a manner at least at Parity with Verizon's ability to deliver 14 its own AIN-based services. SCE/SMS AIN Access is the creation and 15 provisioning of AIN services in the Verizon network. 16 17 13.5.3 Verizon shall make SCE hardware, software, testing and technical 18 support (e.g., help desk, system administrator) resources available to 19 MCIm. Scheduling of SCE resources shall allow MCIm at least equal 20 priority to Verizon 21 22 13.5.4 The Verizon SCE/SMS shall allow for multi-user access. Source 23 code (i.e., AIN service applications and process flow design developed by 24 an MCIm service designer/creator to provide AIN based services) 25 management and other logical security functions will be provided 26 27 13.5.5 Verizon shall provide reasonable protection to MCIm service logic 28 and data from unauthorized access, execution or other types of 29 compromise 30 31 13.5.6 Verizon or a designated vendor shall provide for service creation 32 training, documentation, and technical support of MCIm development 33 staff at Parity with that provided to Verizon's own development staff. 34 Training sessions shall be "suitcased" to MCIm facilities or delivered at 35 Verizon facilities at MCIm's cost, at MCIm's discretion, subject to 36 vendor's requirements 37 38 13.5.7 When MCIm selects SCE/SMS AIN access, Verizon shall provide 39 for a secure, controlled access environment on-site as well as via remote data connections (i.e., ISDN circuit switched data) 40 41 42 13.5.8 When MCIm selects SCE/SMS AIN access, Verizon shall allow 43 MCIm to transfer data forms and/or tables to the Verizon SCP via the 44 Verizon SMS (e.g., service customization and subscriber subscription) in a 45 manner consistent with how Verizon provides that capability to itself 46

1 2 3 4		13.5.9 When MCIm selects SCE/SMS AIN access for providing services on MCIm's network, the Parties will work cooperatively to resolve technical and provisioning issues.
5	Q.	What is LIDB and how does it work?
6	Α.	LIDB stands for Line Information Database. It is a database used for validating
7	callin	g card, collect call, and third party call information. When a 0+ or 0- call is
8	initia	ted, a billing number service ("BNS") validation query is initiated. After checking
9	Worl	dCom's own internal servers, queries are aggregated by switch location and sent out
10	over	the SS7 network to one of several service control points around the country hosting
1	a LIE	OB database. The query provides ANI information from both caller and recipient, as
12	well	as the point code from the originating carrier to identify which entity is initiating the
13	query	Once received, the LIDB database provider initiates a positive or negative
14	autho	orization code. The call proceeds if a positive response code is received and blocked
15	if a d	enied response code is returned.
16		
17	Q.	Verizon proposes to restrict WorldCom's use of the LIDB database to local
18	calls	only. Please comment on this proposed restriction.
19	A.	Section 251 (c)(3) of the Act makes it clear that WorldCom can use unbundled
20	netwo	ork elements for the provision of any telecommunications service. Exchange access
21	servi	ces are telecommunications services. The Commission has noted that "section 251
22	(c)(3)	provides that carriers may request unbundled elements to provide a

telecommunications service, and interexchange services are a telecommunications

service."17 WorldCom is entitled to access the LIDB database as an unbundled network 1 2 element for use in the provision of all telecommunications services. 3 4 Ο. Verizon claims that WorldCom should have access to LIDB at TELRIC 5 Rates only for use in completing local calls. Do you agree with this? 6 A. No, I do not. FCC rule 51.309(a) is very clear that ILECs are not allowed to place 7 use restrictions on CLECs' access to UNEs: 8 An incumbent LEC shall not impose limitations, restrictions, or requirements on 9 requests for, or the use of, unbundled network elements that would impair the 10 ability of a requesting telecommunications carrier to offer a telecommunications service in the manner the requesting telecommunications carrier intends. 18 11 12 13 When WorldCom, as a CLEC, seeks access to Verizon's unbundled LIDB in 14 order to provide exchange access services to interexchange carriers ("IXCs"), Verizon is 15 legally required to provide that access. 16 17 Q. What are the practical consequences of Verizon's plan to impose a 'Local-Only" use restriction on access to LIDB? 18 19 A. As a practical matter the use restriction proposed by Verizon is equivalent to 20 denying WorldCom access to this UNE altogether because LIDB is used almost 21 exclusively in connection with toll calls. Because the Commission expressly identified 22 LIDB as a database that must be unbundled, Verizon's proposal effectively violates a 23 clear FCC ruling.

<sup>&</sup>lt;sup>17</sup> Local Competition Order ¶ 342.

<sup>&</sup>lt;sup>18</sup> 47 C.F.R. § 51.309(a).

#### Q. Have Verizon and others proposed restrictions on the use of unbundled

#### 2 network elements before?

3 A. Yes. In the Local Competition Order the Commission specifically rejected the 4 various use restrictions proposed at that time: "The incumbent LEC's are arguing in 5 effect, that we should read into the current statute a limitation on the ability of carriers to 6 use unbundled network elements, despite the fact that no such limitation survived the Conference Committee's amendments to the 1996 Act." The Commission noted that 7 8 We agree with the Illinois Commission, the Texas Public Utility Counsel, and 9 others that this language [section 251 (c)(3)] bars incumbent LECs from imposing 10 limitations, restrictions, or requirements on the request for, or the sale or use of, 11 unbundled elements that would impair the ability of requesting carriers to offer 12 telecommunications services in the manner they intend. For example, incumbent 13 LECs may not restrict the types of telecommunications services requesting carriers may offer through unbundled elements."<sup>20</sup> 14

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Q. Verizon argues that it "is an unacceptable practice and inappropriate under a local interconnection agreement" for WorldCom to aggregate all the traffic of its IXC affiliates and divert that traffic from the existing point codes of those IXC affiliates to the point code designated for WorldCom's CLEC traffic. Do you agree?

A. No. WorldCom, as a CLEC, seeks access to LIDB in order to provide exchange

A. No. WorldCom, as a CLEC, seeks access to LIDB in order to provide exchange access services to all IXC customers on a nondiscriminatory basis. The Communications Act defines "local exchange carrier" as "any person that is engaged in the provision of

<sup>&</sup>lt;sup>19</sup> Local Competition Order ¶ 359

- 1 telephone exchange service or exchange access." WorldCom's IXC affiliates wool d be
- 2 treated no differently from other customers of WorldCom's exchange access service.
- 3 This is fully consistent with FCC rule 51.309(a) and appropriate under a local
- 4 interconnection agreement.
- In its testimony, Verizon states that "Verizon VA will be unable to allocate and
- 6 track which of the queries transmitted from WorldCom's CLEC point code are
- 7 interexchange and which are actually WorldCom local calls." This may (or may not) be
- 8 true. What is clear, however, is that it is irrelevant. Verizon has no need to know which
- 9 queries are for local calls and which are for exchange access calls in order to provide
- 10 WorldCom with the access to the LIDB that the Act requires. Indeed, Verizon's only
- possible use of such information would be to charge above-cost rates for access to LIDB
- when such access is used to offer exchange access service. The Act, however, does not
- allow Verizon to do so, but instead mandates that WorldCom be allowed to use LIDB to
- provide both telephone exchange service and exchange access service.

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#### Q. Is the use restriction proposed by Verizon discriminatory?

- 17 A. Yes. The restriction proposed by Verizon is inconsistent with Verizon's own
- operations. Verizon has access to LIDB for billing its toll as well as local traffic.
- Moreover, Verizon provides access to LIDB to interexchange carriers for use in
- 20 connection with toll calls. Since Verizon offers this service, WorldCom has the right to
- 21 do likewise. Verizon uses the LIDB network element to offer the LIDB functionality to
- 22 IXCs as a service in its access tariff. The nondiscriminatory provisions of the Act, and
- 23 FCC rules, require Verizon to provide WorldCom access to the LIDB network element to

<sup>&</sup>lt;sup>20</sup> <u>Id.</u> ¶ 292

2 restriction proposed by Verizon is prohibited by its obligation to provide 3 "nondiscriminatory access to network elements on an unbundled basis." <sup>21</sup> The 4 Commission's rules also make it clear that a CLECs access to a UNE must be equal to 5 that which the ILEC provides to itself.<sup>22</sup> 6 7 Q. Didn't the FCC adopt a use restriction similar to that proposed by Verizon 8 here in its Supplemental Order Clarification? 9 A. Yes, but that use restriction was both temporary and extremely limited – it was 10 designed to prevent the IXCs from converting their bases of leased access circuits to 11 UNEs when they provide long-distance services, to give the Commission the opportunity 12 to consider the ILECs' claims that such conversions would lead to a substantial loss of 13 implicit universal service subsidies. No such claims are made here. 14 Issue IV-29 15 16 (Inside Wire) 17 Q. What is the status of this issue? 18 A. Verizon did not address this issue in its Direct Testimony on mediated issues filed 19 August 17, 2001. In its August 31, 2001, Verizon indicates this issue is resolved. We 20 understand that to mean that Verizon has agreed to the following language: 21 4.1 Definition. Loop means a transmission facility between a distribution frame, 22 or its equivalent, in a Verizon central office or wire center, and the loop 23 demarcation point at an end-user customer premises. Based on Verizon's <sup>21</sup> 47 U.S.C. § 251 (c)(3) <sup>22</sup> 47 C.F.R. § 51.311(b)

be afforded the opportunity to provide the same exchange access service. The use

assertion that neither Verizon nor its Affiliates own any inside wire in Virginia, the Loop does not include inside wire. The Loop includes all features, functions, and capabilities of this transmission facility including, but not limited to, dark fiber, attached electronics (except those electronics used for provision of advanced services, such as DSLAMs), and line conditioning. When Verizon provides MCIm with a Loop, MCIm will have exclusive use of this Loop element. The Loop may be used to provide modes of transmission that include, but are not limited to, two-wire and four-wire analog voice-grade transmission, and two-wire and four-wire transmission of ISDN, ADSL, HDSL, and DS1, DS3, fiber, and other high capacity signals.

4.3.1 Definition. The Subloop is any portion of the Loop that is Technically Feasible to access at terminals in Verizon's outside plant. Based on Verizon's assertion that neither Verizon nor its Affiliates own any inside wire in Virginia, the Subloop does not include, inside wire. An accessible terminal is any point on the Loop where technicians can access the wire or fiber within the cable without removing a splice case to reach the wire or fiber within, including, but not limited to, the pole or pedestal, the NID, the minimum point of entry, the single point of interconnection, the main distribution frame, the remote terminal, and the Loop Feeder/Distribution interface

4.3.3 Verizon shall not interfere with MCIm's access to inside wire at any point including, but not limited to, the NID or the minimum point of entry. "Inside wire" is all wire facilities on the customer side of the NID, including inside the customer's premise.

 4.3.5 In addition to its obligation to provide Non-Discriminatory access to its Subloops under Section [4.3.2], Verizon shall provide MCIm a single point of interconnection at multi-unit premises that is suitable for use by multiple carriers. The Parties shall in good faith negotiate reasonable terms and conditions regarding a single point of interconnection, including, but not limited to, compensation to Verizon under forward-looking pricing principles. If such negotiations fail to produce a mutually agreeable solution within sixty (60) days after one Party's request to initiate such negotiations, either Party may seek resolution under the Dispute Resolution provision of Part A of this Agreement

1	Issue VI-1(E)		
2		(UNE Restrictions/Changes in Applicable Law)	
3	Q.	What is WorldCom's position on this issue?	
4	A.	WorldCom believes that the Interconnection Agreement should not contain a	
5	separate change of law provision specific to UNEs. The change of law provisions		
6	governing the entire Interconnection Agreement are set forth in the general terms and		
7	conditions and are disputed under Issue IV-113. Furthermore, Verizon's proposed		
8	language is not in the public interest because it jeopardizes the ability of customers to		
9	receive service and it is anticompetitive.		
10			
11	Q.	Verizon asserts that the 'UNE Change of Law' provision it proposes properly	
12	gives precedence to orders (which lessen its obligations to provide UNEs) over the		
13	terms of the interconnection agreement. Do you agree?		
14	A.	No. These provisions allow Verizon to continue its quest to escape its	
15	Section	251(c)(3) obligations by superseding the provisions of the interconnection	
16	agreement with Verizon's unilateral interpretation of a Commission, FCC or court order		
17	regarding network elements.		
18			
19	Q.	Why do you say that Verizon will supersede the provision of the agreement	
20	with its	unilateral interpretation of an order?	
21	A.	The Verizon panel specifically notes that it should not have to negotiate with	
22	WorldCom in this situation. Thus, if Verizon unilaterally determines that the effect of an		
23	Order is to relieve it of an obligation under Section 251 Verizon will give notice that in		

1 45 days, access to the UNE will be denied, no matter how unreasonable Verizon's 2 interpretation of the law. 3 4 Q. Does Verizon offer a reasonable implementation period for withdrawal of 5 access to a UNE? 6 A. No. Verizon reserves the right to unilaterally discontinue offering network 7 elements that Verizon determines it is no longer required to provide WorldCom under the 8 applicable law. The 45-day grace period offered by Verizon before access to a UNE is 9 withdrawn is not reasonable. Verizon's proposed language jeopardizes the ability of 10 customers to receive service and it is anti-competitive. It is not reasonable to expect that 11 WorldCom could make alternative arrangements to replace a withdrawn UNE in 45 days. 12 Such action could have serious impact on customers served by WorldCom. 13 14 Q. Does Verizon propose a similar 'no negotiation' regime when an order adds 15 to Verizon's obligations? 16 A. No. Verizon's proposal leaves to an open-ended and potentially drawn out 17 negotiation process the terms, conditions, and pricing of any network elements that 18 Verizon must provide when applicable law adds to Verizon's obligations. Verizon's 19 position is that changes in law which add to its obligations require a contract amendment 20 (and a negotiation) whereas changes in law which subtract from its obligations do not 21 require a contract amendment and can be implemented by Verizon unilaterally.

#### Q. Is a special change of law provision for UNEs needed?

2 A. No. Verizon provides absolutely no explanation why a separate change of law 3 provision is needed. Nor does it make any effort to refute WorldCom's contention that 4 the change of law provisions governing the entire interconnection agreement should also 5 govern how the Parties address, negotiate, and if necessary, seek to resolve disagreement 6 over an amendment arising from a change in the regulations with respect to network 7 elements. There is no reason to treat a change of law with respect to network elements 8 differently than a change in law with respect to anything else. Verizon offers no reason 9 why the provision of network elements should be carved out for separate and disparate 10 treatment from other Section 251 obligations.

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#### Q. Verizon claims that Section 1.2 of its UNE attachment is an "Anti-Gaming"

#### 13 provision.<sup>23</sup> Is this correct?

- 14 A. No. Verizon's Section 1.2 is not an "anti-gaming" provision, it is an
- 15 <u>anticompetitive</u> provision since it would impose discriminatory limitations on
- WorldCom's access to unbundled network elements. Verizon first asserts that it has no
- duty to construct or deploy new facilities or equipment to offer any UNE. Verizon's
- proposal is flatly discriminatory. It would, for example, permit Verizon to refuse
- 19 provisioning of a loop to a WorldCom customer's premise because facilities do not exist
- and then to deploy the loop facility so that Verizon's retail arm can serve the customer.
- 21 See Verizon's Proposed ICA, UNE Attachment, §1.2(b). In addition to being
- 22 discriminatory, Verizon's proposed Section 1.2 is contrary to the Act's requirements. See

<sup>&</sup>lt;sup>23</sup> Verizon VA's Direct Testimony on Mediation Issues, General Terms and Conditions, Christos Antoniou, Michael A. Daly, Steven J. Pitterle, August 17, 2001 at 49.

1 Section 251(c)(3). Verizon's proposed language restricts the network elements that

2 Verizon must offer WorldCom only to those that currently exist, as they are currently

connected, in Verizon's network even if Verizon would routinely deploy or combine

4 those elements for its own customers. Thus, unless the very loop that WorldCom

5 requests is already physically connected to the switch port that WorldCom also requests,

Verizon has no obligation under Verizon's proposed contract to make those network

7 elements available to WorldCom. This would preclude WorldCom from offering service

to a customer via a second line, for example, when that second line is not already fully

connected and operational.

Verizon's contract is even more anti-competitive, because it also includes language that prohibits a potential WorldCom customer from ordering service from Verizon (which requires deployment of facilities) and then migrating his/her service to WorldCom. See id. This provision, in combination with the provision discussed above, locks the customer into Verizon service. The first provision prohibits the customer from receiving service from WorldCom in the first instance and forces the customer to take service from Verizon. The second provision then prevents the customer from migrating service to WorldCom once he or she has established service from Verizon. Thus, if Verizon's language was accepted, Verizon would be able to prevent many customers from ever obtaining competitive telephone service. That cannot fairly be described as an "anti-gaming" proposal.

- Q. Does Verizon provide testimony to support the remaining terms it proposes
- 2 under issue VI-1(E)?
- 3 A. No.

5

- Q. Could you provide comments on these terms?
- 6 A. The first sentence of Verizon's proposed Section 1.3 is permissible as long as it is
- 7 understood that the applicable law, namely Section 251(c)(3), permits WorldCom to use
- 8 network elements purchased from Verizon in the provision of telecommunications
- 9 services. No other restrictions are permissible under the Act. The remainder of Verizon's
- proposed Section 1.3 is objectionable because it appears to detract and, notwithstanding
- its language, "limit" the first sentence.
- 12 Verizon also includes a provision indicating that nothing in the Interconnection
- 13 Agreement constitutes an agreement by Verizon that any item identified in the
- 14 Agreement is in fact a network element Verizon is required by applicable law to provide
- to CLECs on an unbundled basis. See Verizon's Proposed ICA §1.6. The purpose of this
- caveat is unclear, but it certainly appears to undercut Verizon's contractual obligation to
- 17 provide UNEs.
- Verizon's proposed Section 1.6 appears to be an attempt to reserve Verizon's
- right to refuse to honor its Section 251(c)(3) obligations and the obligations to provide
- 20 specific network elements to competing carriers. Its phrasing is objectionable because
- 21 either through negotiation or by arbitration order, Verizon must agree to provide the
- 22 network elements set forth in this agreement. Section 1.6 appears to permit Verizon to
- claim shortly after the agreement becomes effective that Verizon is no longer required to

1	piovi	de a specific fletwork element to worldcom. If this proposed section is, to the	
2	contr	ary, intended to be only a reservation of rights by Verizon, then WorldCom suggests	
3	alteri	ng the phrasing to state, "Nothing contained in this Agreement should be construed	
4	to wa	aive Verizon's right to argue or assert that any item identified in this Agreement as a	
5	UNE	is". Further, if the contract is to become a forum in which the parties	
6	memorialize and restate their regulatory positions, Verizon should permit, and		
7	WorldCom requests, that the following be added as a reciprocal reservation of rights:		
8	Nothing contained in this Agreement should be construed to waive WorldCom's right to		
9	argue or assert that the only restriction applicable to WorldCom's use of a network		
10	elem	ent is that such element be used in the provision of telecommunications services.	
11		For all the reasons stated above, Verizon's proposed Sections 1.1 through 1.6	
12	should be excluded from the interconnection agreement.		
13			
14		Issue VI-1(J)	
15		(Non-251 Services)	
16	Q.	What is the status of this issue?	
17	A.	This issue has been resolved.	
18			
19		Issue VI-1(T)	
20		(Verizon's Network Upgrades)	
21	Q.	What is the status of this issue?	
22	A.	This issue has been resolved by inclusion of the following language:	
23 24		Notwithstanding any other provision of this Agreement but in accordance with the requirements of Section 251(c)(5) of the Act and the FCC's implementing	

regulations thereunder, Verizon shall have the right to deploy, upgrade, migrate and maintain its network at its discretion. The Parties acknowledge that Verizon, at its election, may deploy fiber throughout its network and that such fiber deployment may inhibit or facilitate MCIm's ability to provide service using certain technologies. Nothing in this Agreement shall limit Verizon's ability to modify its network through the incorporation of new equipment or software or otherwise. MCIm shall be solely responsible for the cost and activities associated with accommodating such changes in its own network, unless otherwise required by Applicable Law. Nothing in this Section limits MCIm's right to challenge in an appropriate forum network deployment plans of Verizon.

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#### 12 Issue VI-3(b)

#### (Technical Standards and Specifications)

#### Q. What is WorldCom's position on this issue?

WorldCom believes that it should have access to network elements at parity, and to information adequate to assure that it is being provided with network elements at parity. As we stated in our Direct Testimony on this issue, Verizon's proposal to delete Section 3 of Attachment III of WorldCom's proposed Interconnection Agreement would delete language that spells out Verizon's obligation to provide non-discriminatory access to UNEs applies to the areas of design quality, performance, features, functions, and capabilities, and other characteristics such as power, diversity and security requirements. Section 3 of Attachment III also specifies that Verizon will provide reasonably available data sufficient for WorldCom to determine that these requirements are being met. Verizon offers no plausible reason why this provision should be deleted from the Interconnection Agreement.

#### 1 Q. What is the status of this issue?

- 2 A. In its Direct Testimony filed August 17, 2001, Verizon stated that this issue is still
- 3 under consideration, but did not file any substantive testimony to which we can
- 4 respond.<sup>24</sup> On Friday, August 31, 2001, Verizon submitted direct testimony on this and
- 5 other issues. If the Commission accepts this late-filed testimony, we will provide rebuttal
- 6 testimony on a schedule determined by the Commission.

- 8 Q. Does this conclude your testimony?
- 9 A. Yes.

<sup>&</sup>lt;sup>24</sup> Verizon VA's Direct Testimony on Mediation Issues, Unbundled Network Elements, Margaret Detch, et al, August 17, 2001 at 18.

### BEFORE THE FEDERAL COMMUNICATIONS COMMISSION

In the Matter of	)	
Petition of WorldCom, Inc. Pursuant	)	
to Section 252(e)(5) of the	)	
Communications Act for Expedited	)	
Preemption of the Jurisdiction of the		CC Docket No. 00-218
Virginia State Corporation Commission	)	
Regarding Interconnection Disputes	)	
with Verizon-Virginia, Inc., and for	)	
Expedited Arbitration	Ś	

#### AFFIDAVIT OF ROY LATHROP, CHUCK GOLDFARB AND ALAN BUZACOTT

The undersigned, being of lawful age and duly sworn on oath, certifies the following:

I, Roy Lathrop, declare under penalty of perjury that the foregoing is true and correct to the best of my knowledge, information and belief.

Roy Lathrop

Subscribed and Sworn to before me this day of September, 2001.

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Notary Public

MARIA A. ROSSEL Notery Public District of Columbia

My Commission Expires: 2/14/2000

#### **BEFORE THE** FEDERAL COMMUNICATIONS COMMISSION

In the Matter of	)	
Petition of WorldCom, Inc. Pursuant	)	
to Section 252(e)(5) of the	)	
Communications Act for Expedited	)	
Preemption of the Jurisdiction of the		CC Docket No. 00-218
Virginia State Corporation Commission	)	
Regarding Interconnection Disputes	)	
with Verizon-Virginia, Inc., and for	)	
Expedited Arbitration	)	

#### AFFIDAVIT OF ROY LATHROP, CHUCK GOLDFARB AND ALAN BUZACOTT

The undersigned, being of lawful age and duly sworn on oath, certifies the following:

I, Chuck Goldfarb, declare under penalty of perjury that the foregoing is true and correct to the best of my knowledge, information and belief.

Chuck Goldfarb

Church Gold Fact

Subscribed and Sworn to before me this day of September, 2001.
Capricia Galloway
Notary Public, District of Columbia
My Commission Exoires 07-15-2006

Notary Public

## BEFORE THE FEDERAL COMMUNICATIONS COMMISSION

In the Matter of	)	
Petition of WorldCom, Inc. Pursuant	)	
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with Verizon-Virginia, Inc., and for	)	
Expedited Arbitration	Ć	

#### AFFIDAVIT OF ROY LATHROP, CHUCK GOLDFARB AND ALAN BUZACOTT

The undersigned, being of lawful age and duly sworn on oath, certifies the following:

I, Alan Buzacott, declare under penalty of perjury that the foregoing is true and correct to the best of my knowledge, information and belief.

Alon Durgoott

Subscribed and Sworn to before me this \_\_\_\_\_d day of September, 2001.

Notary Public